

Thesis Paper
on

**“Public Procurement 4.0 in the Public Sector of Bangladesh:
Opportunities and Challenges for Effective Supply
Chain Management.”**

Submitted by

Mohammad Samsozzaman

ID: MSCM2501034007

Program: MBA in Supply Chain Management (MSCM)

Major: Supply Chain Management

Semester: Fall 2025

Submitted to

Department of Business Administration

Sonargaon University (SU)

Submitted for the partial fulfillment of the degree of MBA in
Supply Chain Management



Sonargaon University

Date of Submission: January 03, 2026

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Shakila Yesmin

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Sonargaon University

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Letter of Transmittal

January 03, 2026

To
Shakila Yesmin
Lecturer
Department of Business Administration
Sonargaon University (SU)
Dhaka, Bangladesh

Subject: Submission of thesis on *“Public Procurement 4.0 and Supply Chain Management: Opportunities and Challenges for Bangladesh”*

Dear Madam,

I am pleased to submit my thesis paper titled as *“Public Procurement 4.0 and Supply Chain Management: Opportunities and Challenges for Bangladesh”* for your kind review and evaluation. This thesis is submitted in partial fulfillment of the requirements for the degree of MBA in Supply Chain Management at Sonargaon University.

The research focuses on analyzing the opportunities and challenges of adopting Procurement 4.0 in Bangladesh’s public sector, integrating digital technologies with supply chain management practices. The thesis is based on secondary data sources from government reports, the World Bank, OECD, and relevant academic literature.

I sincerely hope that this work meets your expectations and contributes to the academic discourse in public procurement and supply chain management. I would be grateful for your valuable feedback and guidance. Thank you for your time and consideration.

Sincerely,

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Student's Declaration

I, Mohammad Samsuzzaman, a student of MBA in Supply Chain Management at Sonargaon University (SU), hereby declare that the thesis paper entitled: "Public Procurement 4.0 and Supply Chain Management: Opportunities and Challenges for Bangladesh" is the result of my own independent research work carried out under the supervision of Shakila Yesmin, Lecturer Department of Business Administration, Sonargaon University (SU).

I further declare that this thesis:

1. Has not been submitted to any other institution for any degree or diploma.
2. Does not contain any work copied from other sources without proper acknowledgment.
3. Properly cites all sources, references, and data used in the research.

I understand that any violation of this declaration may result in academic and legal consequences.

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Letter of Authorization

This is to certify that Mr. Mohammad Samsuzzaman is a student of MBA in Supply Chain Management at Sonargaon University (SU), who has conducted a research study titled: “Public Procurement 4.0 and Supply Chain Management: Opportunities and Challenges for Bangladesh” under my supervision. I have reviewed the content, methodology, and analysis presented in this thesis and confirm that it meets the academic standards of Sonargaon University.

I hereby authorize the submission of this thesis for evaluation and acceptance in partial fulfillment of the requirements for the MBA degree.

I believe that the thesis demonstrates a good understanding of the topic and provides valuable insights into public procurement and supply chain management in Bangladesh.

Sincerely,

Shakila Yesmin
Lecturer
Department of Business Administration
Sonargaon University (SU)

Acknowledgement

First and foremost, I would like to express my heartfelt gratitude to Allah (SWT) for granting me the strength, patience, and knowledge to complete this research successfully. I am sincerely grateful to **Shakila Yesmin**, my supervisor, for their invaluable guidance, support, and encouragement throughout this study. Their insightful feedback and expert advice greatly enhanced the quality of this thesis.

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Finally, I extend my appreciation to all individuals and institutions who contributed, directly or indirectly, to the successful completion of this study.

Abstract

This thesis titled as “Public Procurement 4.0 and Supply Chain Management: Opportunities and Challenges for Bangladesh”, explores the integration of modern digital technologies into the public procurement system and its impact on public-sector supply chain management. The study aims to identify the opportunities, challenges, and potential strategies for implementing Public Procurement 4.0 (P4.0) in Bangladesh, leveraging lessons from both domestic initiatives and international best practices. Public procurement represents a significant portion of Bangladesh’s national budget, accounting for approximately 25% of total government expenditure and nearly 3.5–4% of the GDP (\$453B). With the rapid advancement of digital technologies under Industry 4.0, there is a growing need to modernize procurement processes to improve transparency, efficiency, and supply chain resilience. This study focuses on evaluating how digital tools such as Artificial Intelligence (AI), Blockchain, Internet of Things (IoT), and advanced analytics can be integrated into Bangladesh’s e-GP system to optimize public procurement outcomes. The research is based on secondary data sources, including official reports from the Bangladesh Public Procurement Authority (BPPA), World Bank publications, OECD studies, and peer-reviewed academic literature. A thematic and conceptual approach is used to review existing literature, analyze international case studies, and evaluate the current state of public procurement in Bangladesh. Tables, matrices, and diagrams are employed to summarize data and demonstrate technology adoption frameworks. Bangladesh has successfully implemented the e-GP system, which has improved transparency and reduced manual procurement processes. However, adoption of AI, blockchain, and predictive analytics is still limited. Integration of Procurement 4.0 technologies can lead to faster procurement cycles and reduced operational cost, improved supplier accountability and risk management, real-time monitoring and data-driven decision-making, enhanced resilience of public-sector supply chains. The major obstacles includes limited technical skills among government staff and suppliers, policy gaps regarding advanced technology adoption, resistance to change among stakeholders etc. SME participation should be encouraged through training and simplified e-GP onboarding processes. Phased roadmap should be developed for Procurement 4.0 adoption in Bangladesh, prioritizing AI analytics, blockchain-based smart contracts, and IoT-enabled supply chain monitoring. With proper policy support, technological investment, and capacity building, Bangladesh can align its public procurement system with global best practices and achieve significant economic and governance benefits.

Keywords: Public Procurement 4.0, Supply Chain Management, Bangladesh, e-GP, AI, Blockchain, IoT, Industry 4.0

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List of Abbreviations

Abbreviation	Full Form	Use/Context in Thesis
BPPA	Bangladesh Public Procurement Authority	The main public procurement authority in Bangladesh
PPA	Public Procurement Act, 2006	Legal framework for procurement in Bangladesh
PPR	Public Procurement Rules 2008/2025	
e-GP	Electronic Government Procurement	Online procurement system used in Bangladesh
DIMAPPP	Digitizing Implementation Monitoring and Public Procurement Project	BPPA project for monitoring the e-GP system
AI	Artificial Intelligence	Technology used in Procurement 4.0 for predictive analytics and decision-making
IoT	Internet of Things	Technology used for supply chain monitoring and real-time tracking
SCM	Supply Chain Management	Framework for managing procurement and supply chains
GDP	Gross Domestic Product	An economic metric used to show procurement's share of the national economy
SME	Small and Medium Enterprises	Supplier category affected by digital procurement adoption
OECD	Organization for Economic Co-operation and Development	An international organization promoting economic growth, cooperation, and policy coordination among countries.
ICPS	Industry Cyber-Physical Systems	Technology system integrating Industry 4.0 with supply chains
KPIs	Key Performance Indicators	Metrics to measure procurement and supply chain efficiency
TOE	Technology-Organization-Environment Framework	Theoretical framework used to analyze technology adoption
DOI	Diffusion of Innovations Theory	Theoretical framework explaining the adoption of new technology
RBV	Resource-Based View	Framework to evaluate firm/institution capabilities in procurement
BP	Budgetary Proportion	Share of the total national budget allocated to procurement
P4.0	Public Procurement 4.0	Modern, tech-enabled procurement process integrating Industry 4.0 principles

Chapter 1

Introduction

1.1 Background of the Study

Public procurement plays a central role in the economic and development activities of Bangladesh. As a developing country with large-scale investments in infrastructure, transportation, education, energy, and social welfare, the public sector depends heavily on efficient procurement practices to ensure timely and cost-effective project implementation. Over the last two decades, Bangladesh has introduced multiple reforms to modernize the procurement system, starting with the Public Procurement Act and followed by continuous updates in procurement rules, guidelines, and operational systems. A major institutional transformation occurred when the former Central Procurement Technical Unit (CPTU) was upgraded to the **Bangladesh Public Procurement Authority (BPPA)** to strengthen regulatory oversight, improve monitoring capacity, and ensure better alignment with global procurement standards. This transformation also supports the shift toward digital and data-driven public procurement.

Public procurement is one of the largest components of the national economy of Bangladesh, accounting for nearly **20–22% of the total national budget** and influencing an estimated **8–10% of the country's GDP**, either directly through government expenditure or indirectly through public-sector supply chain activities. With Bangladesh's GDP reaching **USD 453 billion**, the magnitude of procurement spending means that any inefficiency, delay, corruption risk, or supply chain disruption has a direct economic impact. This significant financial footprint highlights the need for a more modern, technology-enabled procurement ecosystem. Integrating concepts from Industry 4.0, such as automation, advanced analytics, artificial intelligence, big data, and blockchain, is crucial for improving transparency, enhancing supplier performance, reducing wastage, and strengthening overall governance. For Bangladesh, transitioning to **Public Procurement 4.0** is no longer a theoretical idea but a strategic requirement to ensure efficient management of public resources and to support sustainable economic growth.

In line with global trends, Bangladesh has already made progress through the introduction of the Electronic Government Procurement (e-GP) system, which digitalized the tendering process and improved transparency. However, e-GP represents only the early stage of digital procurement. The next phase—Procurement 4.0—requires deeper integration of advanced technologies, real-time data analytics, and end-to-end supply chain visibility. As the scale of public expenditure grows and national development priorities expand, Bangladesh needs to adopt more sophisticated

procurement practices to meet the demands of a modern, technology-driven economy. This growing need forms the foundation of the research on how Public Procurement 4.0 can create new opportunities and address operational and structural challenges within the public sector of Bangladesh.

In this context, understanding the opportunities and challenges of implementing Public Procurement 4.0 in Bangladesh's public sector has become crucial for policymakers, practitioners, and development partners.

1.2 Problem Statement

Despite several reforms and the successful implementation of the e-GP platform, Bangladesh still faces multiple challenges in fully realizing the vision of modern 4.0 public procurement.

Key issues include:

- Limited integration of advanced technologies such as AI, automation, and predictive analytics.
- Variations in digital literacy and capacity among procurement officials.
- Gaps between existing regulations and emerging global best practices.
- Data quality and interoperability issues across public-sector agencies.
- Infrastructure limitations, particularly in remote regions.
- Need for stronger monitoring mechanisms and faster dispute resolution.

While BPPA's new mandate and PPR 2025 provide a strong foundation, a complete transition toward Public Procurement 4.0 requires a deeper understanding of systemic constraints, implementation barriers, and digital readiness in Bangladesh.

1.3 Research Questions

This study seeks to answer the following questions:

1. What is the current status of public procurement practices in Bangladesh, particularly under BPPA and PPR 2025?

2. What opportunities does Public Procurement 4.0 offer for improving efficiency, transparency, and performance in Bangladesh’s public sector supply chain?
3. What challenges and limitations may hinder Bangladesh’s transition from e-GP to Procurement 4.0?
4. How can Industry 4.0 technologies—such as AI, blockchain, big data, and automation can be integrated into Bangladesh’s public procurement system?
5. What policy, institutional, and capacity-development measures are needed to implement Public Procurement 4.0 in Bangladesh successfully?

1.4 Research Objectives

Based on the research questions, the study aims to achieve the following objectives:

Primary Objective

To explore the opportunities and challenges of implementing Public Procurement 4.0 in the public sector of Bangladesh.

Specific Objectives

- To examine the current state of public procurement practices in Bangladesh under BPPA and PPR 2025.
- To explore the opportunities offered by Public Procurement 4.0 for enhancing efficiency, transparency, and supply chain performance.
- To identify the major challenges Bangladesh may face in transitioning from e-GP to Procurement 4.0.
- To assess how Industry 4.0 technologies like AI, blockchain, automation, and big data can be integrated into public procurement processes.
- To recommend policy, regulatory, and institutional measures for effective implementation of Public Procurement 4.0 in Bangladesh.

1.5 Scope of the Study

This study focuses exclusively on the public procurement system of Bangladesh. It examines procurement activities governed by BPPA, including national rules, policies, and the digital infrastructure of e-GP. The scope covers:

- Public procurement reforms (including PPA 2006 & PPR 2025)
- The operational performance of BPPA
- Integration of Industry 4.0 technologies
- Supply chain impacts within the public sector
- International experiences and best practices relevant to Bangladesh

The study uses **secondary data only**, including government reports, BPPA documents, World Bank and ADB publications, academic literature, and global case studies. The analysis **does not** include private-sector procurement or primary data collection (e.g., interviews or surveys).

The study **does not** include private-sector procurement or primary survey-based data collection.

1.6 Significance of the Study

This study is important for several reasons:

1. **Economic Importance:** Since public procurement influences up to 10% of Bangladesh's GDP, improving procurement efficiency can significantly reduce national expenditure wastage and accelerate development outcomes.
2. **Policy Contribution:** The study will provide insights that can support BPPA in refining procurement policies, aligning national practices with international best practices, and guiding the implementation of PPR 2025.
3. **Technological Advancement:** By exploring the potential of Industry 4.0 tools, AI, blockchain, automation, and data analytics. The research contributes to the development of a roadmap for digital transformation in the public sector.
4. **Supply Chain Integration:** Procurement 4.0 directly affects public-sector supply chains. This research helps identify how improved procurement processes enhance supplier performance, logistics coordination, and overall supply chain resilience.

5. **Academic Contribution:** There is a clear gap in the existing literature about Procurement 4.0 in the Bangladeshi context. This thesis adds original value by linking global digital procurement concepts with local realities.
6. **Practical Relevance:** Government agencies, procurement officials, contractors, and policymakers can use the findings to improve operational decision-making, reduce delays, and enhance transparency.

1.7 Limitations of the Study

Despite its breadth, the study has several limitations:

- **Secondary Data Reliance:** The study depends solely on secondary sources, which may limit access to the most updated internal performance data of BPPA.
- **Generalizability:** Findings focus on the public sector and may not apply to private-sector procurement practices.
- **Technological Constraints:** Some Industry 4.0 applications discussed may not be fully implementable in Bangladesh due to infrastructure, digital skills, or financial limitations.
- **Regulatory Transition:** Since PPR 2025 has been newly implemented, limited empirical studies exist to assess its long-term impact.
- **Country Comparison:** International examples are used for benchmarking, but contextual differences may affect applicability.

Chapter 2

Literature Review (Part 1)

(Public Procurement 4.0, Digital Procurement Systems, and Supply Chain 4.0)

2.1 Introduction to the Literature Review

The purpose of this chapter is to critically synthesize the existing literature on Public Procurement 4.0, digital procurement systems, and Supply Chain 4.0, with specific attention to their relevance to Bangladesh. Public procurement represents a central function of government operations worldwide, accounting for significant public expenditure and influencing the efficiency, transparency, and accountability of state institutions. With the emergence of Industry 4.0 technologies—such as big data analytics, blockchain, automation, cloud computing, and artificial intelligence—procurement systems globally are experiencing a major shift towards predictive, data-driven, and integrated digital environments.

Bangladesh has already undertaken significant reforms in public procurement through the introduction of e-GP, the establishment of the Bangladesh Public Procurement Authority (BPPA), and the release of PPR 2025. However, compared to global advancements, Bangladesh remains situated at an early digital stage (Procurement 2.0–3.0) & is trying to head towards 4.0. Therefore, the transition toward Public Procurement 4.0 is both a strategic necessity and a natural progression for strengthening public sector supply chain performance, improving service delivery, and aligning with global best practices.

2.2 Concept of Public Procurement

Public procurement refers to the processes by which government agencies acquire goods, works, and services to support public needs (Thai, 2001). It includes planning, budgeting, tendering, contract management, vendor evaluation, and performance monitoring. The World Bank (2020) emphasizes that effective procurement systems are essential for ensuring good governance and optimal allocation of public resources.

Public procurement systems worldwide share the following core principles:

- **Transparency**
- **Accountability**
- **Value for Money (VfM)**
- **Fair Competition**
- **Efficiency and Economy**

In developing countries, procurement systems remain vulnerable to inefficiencies, manual processes, corruption risks, and limited transparency (OECD, 2019). Digital transformation has therefore become a central focus of reform initiatives in Asia, Africa, and Latin America.

2.3 Evolution of Public Procurement: Global Perspective

Globally, the evolution of procurement is often described **through four stages**:

Procurement 1.0: Paper-Based Traditional Model

Characterized by manual documentation, heavy bureaucracy, slow processes, and high susceptibility to manipulation.

Procurement 2.0 — Early Digitalization

Government portals and websites share tender notices online, but the core process remains manual.

Procurement 3.0 — e-Procurement Systems (e-GP)

Integration of tendering, bid submission, and evaluation on digital platforms. Countries such as South Korea, Chile, Estonia, and Brazil advanced early in this stage.

Procurement 4.0 — Smart, Predictive, Data-Driven Procurement

Driven by Industry 4.0 technologies:

- Artificial Intelligence
- Blockchain
- Big Data & Predictive Analytics
- Machine Learning
- IoT Sensors
- Cloud-Based Systems
- Robotics Process Automation (RPA)

This version of procurement enhances:

- Market intelligence
- Supplier analytics
- Automated evaluation
- Fraud detection

- Real-time monitoring
- Transparency
- Smart contracts

Countries such as **South Korea, Singapore, Estonia, Finland, and the UAE** are moving towards Procurement 4.0.

2.4 Public Procurement in Bangladesh

Public procurement in Bangladesh is governed by:

- Bangladesh Public Procurement Act (PPA) 2006
- Bangladesh Public Procurement Rules (PPR 2008)
- Updated Procurement Rules: PPR 2025
- Bangladesh Public Procurement Authority (BPPA)
- Delegation of Financial Power 2015
- Sustainable Procurement Policy 2023
- eGP Guideline 2025
- Other relevant acts, rules & circulars as applicable in the public interest

Bangladesh has made significant progress over the last decade, especially through the introduction of the **Electronic Government Procurement (e-GP) system**, which has digitalized tender publication, submission, and evaluation.

Key Achievements in Bangladesh:

- Over **80%** of national procurement is conducted through e-GP (World Bank, 2022).
- Reduction in tender processing time.
- Enhanced transparency and auditability.
- Increased supplier participation nationwide as well as globally.

Limitations and Challenges:

- Manual processes still exist in contract implementation, inspection, and payment.
- Limited data analytics for fraud detection or supplier performance.
- Infrastructure and digital literacy gaps.
- Lack of integration between agencies.

Role of BPPA and PPR 2025

BPPA's transformation focuses on system-wide improvements including:

- Policy modernization.
- Expanding digital procurement modules.
- Integrating audit and monitoring functions.
- Strengthening contract management frameworks.
- Moving towards predictive, data-driven procurement.

PPR 2025 is intended to support this transition by simplifying procedures and aligning rules with digital procurement demands.

2.5 Concept of Industry 4.0 and Supply Chain 4.0

Industry 4.0 refers to the fourth industrial revolution, characterized by the integration of cyber-physical systems, automation, and intelligent data-driven technologies (Schwab, 2016). Its core components include:

- IoT (Internet of Things)
- Artificial Intelligence and Machine Learning
- Robotics
- Blockchain
- Cloud Computing
- Big Data & Analytics
- Cybersecurity
- Augmented Reality

Supply Chain 4.0

Supply Chain 4.0 applies Industry 4.0 to logistics and procurement by enabling:

- Predictive demand forecasting
- Real-time supply chain visibility
- Automated sourcing and inventory management
- Digital supplier evaluation
- Blockchain-based traceability
- Smart contracts
- Integrated information flows

Countries such as Germany, Japan, Singapore, and the USA have adopted Supply Chain 4.0 frameworks across industries.

Relevance to Public Procurement 4.0

Public Procurement 4.0 is directly influenced by Supply Chain 4.0 because:

- Government procurement is part of the larger public supply chain.
- Public agencies depend on suppliers, logistics, and contract implementation.
- Digital transparency enhances supply chain integrity.
- Predictive analytics enables better planning and budgeting.

Thus, Procurement 4.0 is essentially a *public-sector application* of Supply Chain 4.0 principles.

This chapter examined the evolution of public procurement toward Procurement 4.0 within the context of Industry 4.0 and Supply Chain 4.0. The literature confirms that digital technologies significantly improve transparency, efficiency, and value for money in public procurement. Bangladesh has achieved notable progress through e-GP, BPPA, and PPR 2025. However, the system remains primarily at the Procurement 2.0–3.0 stage with limited use of advanced analytics and system integration. Public Procurement 4.0 is inherently linked to Supply Chain 4.0 concepts. These insights establish the theoretical basis for analyzing Bangladesh’s transition to intelligent public procurement systems.

Literature Review (Part 2)

(Technologies and Global Practices of Public Procurement 4.0)

2.6 Technologies Driving Public Procurement 4.0

Public Procurement 4.0 is fundamentally shaped by Industry 4.0 technologies that transform public-sector buying from reactive and paper-driven activities into data-driven, predictive, and integrated systems. Literature widely recognizes several key technologies like Artificial Intelligence, Big Data, Blockchain, IoT, Cloud Computing, and Robotic Process Automation as central enablers of Procurement 4.0 (OECD, 2021; World Bank, 2022).

Below is a detailed discussion of each technology and its relevance to public procurement and public-sector supply chain management:

2.6.1 Artificial Intelligence (AI) and Machine Learning (ML)

AI is one of the most powerful tools in transforming procurement into a predictive function. AI supports:

- Automated, structured & innovative bid evaluation
- Detection of suspicious bidding patterns
- Supplier risk analysis (credit risk, fraud probability, delivery delays)
- Predictive demand forecasting
- Process automation (document classification, tender categorization)

Studies show AI can reduce procurement cycle time by **30–40%** and improve supplier performance prediction accuracy by **up to 60%** (Deloitte, 2021).

Relevance to Bangladesh

BPPA's e-GP system currently uses rule-based functions but lacks AI-driven analytics. Integrating AI would:

- Identify collusive bidding patterns
- Predict contractor performance
- Detect fraudulent activities in real-time
- Improve evaluation speed for high-volume tenders

Bangladesh's large procurement volume makes AI essential for scalability.

2.6.2 Big Data & Predictive Analytics

Big Data Analytics enables governments to analyze massive procurement datasets to discover patterns, risks, and optimization opportunities.

Key uses include:

- Spending analysis
- Market intelligence
- Price benchmarking
- Supplier segmentation
- Contract performance analysis

Global studies indicate that Big Data reduces procurement waste by **5–15%** annually (McKinsey, 2020).

Relevance to Bangladesh

Bangladesh's e-GP database contains millions of records across agencies. Big Data analytics can support:

- Real-time spend monitoring
- Identification of unusually high bid prices
- Forecasting procurement needs for infrastructure, health, and education
- Detecting delays and poor performance trends

2.6.3 Blockchain and Smart Contracts

Blockchain provides a tamper-proof, transparent ledger, ideal for public procurement.

Key advantages:

- Preventing document alteration
- Ensuring transparent bid submission
- Tracking payments and delivery milestones
- Facilitating smart contracts that automatically release payments
- Reducing corruption opportunities

Countries like **Estonia, the UAE, and South Korea** are testing blockchain-based procurement modules.

Relevance to Bangladesh

Blockchain could help Bangladesh:

- Reduce manipulation risks
- Strengthen transparency in contract execution
- Track material delivery for construction projects
- Implement milestone-based smart payments

This is especially relevant because 40–60% of procurement issues occur **after contract award** (World Bank, 2022).

2.6.4 Internet of Things (IoT)

IoT refers to connected sensors that collect real-time data. In public procurement:

- IoT can monitor **construction progress, road quality, or infrastructure maintenance**
- Sensors can track **fuel usage, inventory, water systems, and health equipment**
- Governments can verify supplier delivery digitally

Relevance to Bangladesh

IoT can help BPPA and line ministries verify:

- Whether roads/bridges are built to specification
- Whether medical equipment was delivered
- Whether inventories (fertilizer, medicine) are consumed correctly

IoT reduces dependence on manual inspection, which is a common weakness.

2.6.5 Cloud Computing

Cloud systems allow scalable, centralized storage and real-time data-sharing across government agencies.

Benefits include:

- Scalability for national procurement volume
- Fast system updates and lower IT cost
- Enhanced security compared to scattered servers
- Multi-agency collaboration

Relevance to Bangladesh

e-GP currently runs on a centralized digital architecture; moving to cloud-based procurement can:

- Improve system performance
- Enable real-time integration between ministries
- Support Big Data functions

2.6.6 Robotic Process Automation (RPA)

RPA automates repetitive, rule-based tasks such as:

- Document verification
- Supplier registration checks

- Compliance validation
- Data entry tasks

Countries like the UK and Singapore use RPA for procurement back-office processing.

Relevance to Bangladesh

RPA can reduce administrative workload, helping ministries with limited manpower process thousands of tenders more efficiently.

2.7 Technology Matrix for Public Procurement 4.0

Below is a technology-function matrix summarizing how Industry 4.0 tools support procurement activities.

Table 2.1: Technology–Function Matrix for Public Procurement 4.0

Technology	Tender Preparation	Bid Evaluation	Contract Management	Supplier Monitoring	Transparency & Audit
AI & ML	Demand forecasting, document classification	Automated scoring, fraud detection	Predictive delay analysis	Performance analytics	Pattern recognition
Big Data	Spend analysis	Price benchmarking	Tracking delays & costs	Supplier segmentation	Real-time audit trails
Blockchain	Secure tender data	Encryption and secure submission	Smart contracts	Delivery verification	Immutable records
IoT Sensors	Requirement planning	—	Monitoring project progress	Inventory tracking, asset monitoring	Digital proof of delivery
Cloud Computing	E-document storage	Multi-agency access	Integrated contract records	Real-time dashboards	Centralized monitoring
RPA	Automated documentation	Bid compliance checking	Routine reporting	Data entry automation	Removes manual errors

2.8 Country Comparisons: Adoption of Procurement 4.0 Technologies

To understand Bangladesh’s position, the following table compares leading global digital procurement systems.

Table 2.2: Global Comparison of Procurement 4.0 Adoption

Country	Key Technologies Adopted	Stage	Notable Features
South Korea	AI, Blockchain, Big Data, Cloud	Advanced (4.0)	KONEPS integrates all agencies, automated evaluations
Singapore	AI, RPA, Analytics	Advanced (4.0)	Predictive procurement, supplier risk scoring
Estonia	Blockchain, Digital ID	Advanced (4.0)	All tenders tracked via a distributed ledger
UAE	Blockchain, IoT	Early 4.0	Smart contract pilots
Chile	Advanced Big Data	3.5	Public spend transparency dashboards
India	e-GP, Analytics	3.0	Integrated procurement portals across states
Bangladesh	e-GP, limited analytics	2.5–3.0	Strong digital tendering; limited automation beyond bidding

2.9 Relevance of These Technologies for Bangladesh

Bangladesh sits at an intermediate stage of digital procurement. The e-GP system is globally praised but reflects Procurement 3.0 characteristics:

- Digital tendering
- Online bid submission
- Basic dashboards

However, contract management, logistics tracking, and supplier monitoring remain manual.

Procurement 4.0 is needed because:

1. Bangladesh manages **over 10% of its GDP** through public procurement.
2. High-volume procurement requires automation and analytics.
3. Corruption risks remain in manual steps.
4. BPPA aims to modernize processes under PPR 2025.
5. Global benchmarks show significant efficiency gains from automation.

This chapter reviewed the key Industry 4.0 technologies driving Public Procurement 4.0, including AI, Big Data, Blockchain, IoT, Cloud Computing, and RPA. The literature shows that these technologies significantly enhance efficiency, transparency, and predictive decision-making in public procurement. Global comparisons indicate that advanced economies have moved toward fully integrated Procurement 4.0 systems. Bangladesh, despite strong performance in digital

tendering through e-GP, remains at an intermediate stage of adoption. Manual processes still dominate contract execution and monitoring. The findings highlight the strategic necessity for Bangladesh to adopt advanced procurement technologies to align with global best practices under PPR 2025.

Literature Review (PART 3)

(Global Frameworks and Practices of Procurement 4.0)

2.10 Digital Transformation Frameworks in Public Procurement

Digital transformation in the public sector involves the redesign of processes, systems, and workflows using advanced digital technologies. Several global frameworks guide governments in transforming procurement systems into smart, data-driven platforms. These frameworks illustrate how countries can shift from traditional or semi-digital procurement systems toward fully integrated Procurement 4.0 environments.

2.10.1 OECD Digital Government Framework

The OECD (2020) proposes six pillars for digital government transformation:

1. **Digital Leadership & Strategy**
2. **Data Governance & Management**
3. **Open Government & Transparency**
4. **Technology Adoption**
5. **Digital Skills Development**
6. **User-Centric Service Design**

Relevance to Procurement 4.0

Procurement relies heavily on data governance, technology adoption, and transparent information flows—all central to the OECD framework.

Application to Bangladesh

Bangladesh demonstrates progress in digital leadership (with BPPA reforms) and transparency (through e-GP). However, data governance and technological integration remain limited.

2.10.2 World Bank Digital Procurement Framework

The World Bank identifies **four maturity levels** for procurement systems:

Level	Description
1. Manual Procurement	Paper-based, low transparency
2. Digital Access	Websites, notice publication
3. Transactional e-Procurement	e-GP, online bid submission
4. Transformational Procurement	AI, analytics, automation, integration

Bangladesh's Position

Bangladesh is transitioning between **Level 3 and Level 4**, with e-GP well established but lacking advanced analytics and automation.

2.10.3 UN E-Government Development Framework

This framework promotes:

- Integration across ministries
- Digital identity
- Open data
- Process automation
- Citizen engagement

Relevance to Procurement

Public procurement is a core part of national digital governance; integrated procurement systems improve service delivery.

2.11 Supply Chain 4.0 and Its Linkages to Public Procurement

Supply Chain 4.0 focuses on digital, interconnected, and intelligent supply systems. Procurement acts as the starting point of any supply chain, determining:

- Supplier selection
- Cost competitiveness
- Lead time
- Quality of materials
- Contract enforcement

Thus, transforming procurement directly enhances public-sector supply chain performance.

2.11.1 Characteristics of Supply Chain 4.0

- Real-time visibility
- End-to-end tracking
- Automated replenishment
- Predictive forecasting
- Data-driven supplier management
- Blockchain-enabled traceability

These characteristics mirror the goals of Procurement 4.0.

2.11.2 How Procurement 4.0 Supports Supply Chain 4.0

Procurement 4.0 Feature	Supply Chain Impact
AI-based bid evaluation	Faster sourcing decisions
Blockchain transparency	Reduced fraud and leakages
Predictive analytics	Better demand planning
IoT monitoring	Real-time tracking of delivery
Big Data	Better negotiation & pricing
RPA	Faster contract processing

In public-sector environments, coordination between procurement and supply chain management is crucial, particularly in ministries responsible for infrastructure, health, agriculture, and education.

2.11.3 Characteristics of Supply Chain 4.0 in the Context of Bangladesh’s Public Procurement

In Bangladesh, public procurement forms the backbone of the public-sector supply chain, encompassing planning, sourcing, contract execution, logistics, and service delivery. The transition toward Supply Chain 4.0 is therefore essential for strengthening Public Procurement 4.0 under the framework of BPPA, e-GP, and PPR 2025. The key characteristics of Supply Chain 4.0 and their relevance to Bangladesh are discussed below:

a) Real-Time Visibility

Supply Chain 4.0 enables real-time visibility of procurement and supply activities across ministries, divisions, and implementing agencies. For Bangladesh, integrating real-time dashboards with the e-GP system would allow BPPA and line ministries to monitor tender status, contract execution, fund utilization, and delivery progress instantly, reducing delays and information asymmetry.

b) End-to-End Digital Tracking

End-to-end digital tracking ensures transparency from procurement planning to final delivery and utilization. In the Bangladesh context, digital tracking can connect e-GP tender data with contract management, inspection reports, logistics, and payment systems, thereby minimizing post-award manipulation, which remains a critical challenge in public procurement.

c) Automated Replenishment and Inventory Management

Supply Chain 4.0 supports automated replenishment based on real-time consumption data. For Bangladesh's public agencies managing fertilizers, medicines, relief materials, and construction inputs, automated inventory systems can reduce stock shortages, emergency procurements, and wastage, while ensuring the timely availability of essential goods.

d) Predictive Forecasting and Planning

Predictive analytics enable better forecasting of procurement needs by analyzing historical spending patterns, project timelines, and seasonal demand. In Bangladesh, predictive forecasting can support more accurate Annual Procurement Plans (APPs), improve budget utilization, and reduce last-minute procurement, which often compromises value for money.

e) Data-Driven Supplier Performance Management

Supply Chain 4.0 promotes data-driven supplier management through digital performance evaluation. By leveraging e-GP data, Bangladesh can develop supplier scorecards based on delivery performance, quality compliance, and contract completion history, enabling informed decision-making, risk mitigation, and fair competition.

f) Blockchain-Enabled Traceability and Governance

Blockchain-based traceability can significantly enhance governance in Bangladesh's public

procurement by creating immutable records of bids, contract milestones, deliveries, and payments. This is particularly relevant in large infrastructure and construction projects, where tracking materials, progress, and milestone-based payments remains a challenge.

In summary, adopting Supply Chain 4.0 characteristics within Bangladesh's public procurement framework would strengthen transparency, efficiency, and accountability while supporting BPPA's vision and the objectives of PPR 2025. This transformation is critical for advancing Bangladesh from Procurement 3.0 toward a fully integrated Public Procurement 4.0 system.

2.12 Integration Models: Linking Procurement 4.0 with Supply Chain 4.0

Scholars propose several models for integrating digital procurement with wider supply chain operations. Below are the most relevant models for Bangladesh.

2.12.1 The Digital Procurement–Supply Chain Alignment Model

The Digital Procurement–Supply Chain Alignment Model explains how strategic governance, operational processes, and digital technologies must function in an integrated manner to enable Public Procurement 4.0 and Supply Chain 4.0 within the public sector. In the context of Bangladesh, this model highlights the alignment required among national procurement policies, BPPA-led reforms, operational procurement activities, and Industry 4.0 technologies to ensure efficiency, transparency, and value for money.

The model is structured around three interdependent layers:

1. Strategic Layer

The strategic layer provides the institutional and regulatory foundation for digital procurement transformation. It sets the direction, objectives, and governance mechanisms necessary for aligning procurement with national development goals.

Key components include:

- **National Procurement and Digital Governance Policy**, ensuring consistency with Digital Bangladesh and Smart Bangladesh initiatives.
- **Public Procurement Rules (PPR 2025)**, which support simplified procedures, digital documentation, and data-driven decision-making.

- **BPPA Digital Transformation Strategy**, focusing on expanding e-GP functionalities, strengthening contract management, and integrating monitoring and audit mechanisms.
- **Public Financial Management (PFM) alignment**, ensuring coordination between procurement planning, budgeting, and expenditure control.

At this level, leadership commitment, regulatory clarity, and institutional capacity are critical to enable the adoption of advanced digital procurement practices.

2. Operational Layer

The operational layer translates strategic objectives into day-to-day procurement and supply chain activities. It represents the functional core of public procurement where efficiency gains and governance improvements are realized.

Key operational elements include:

- **Digital supplier onboarding and registration**, ensuring transparency and fair access to public tenders.
- **End-to-end digital tendering**, covering planning, publication, bid submission, evaluation, and award through e-GP.
- **Automated and rule-based bid evaluation**, with gradual integration of AI-assisted decision support.
- **Digital contract management**, including milestone tracking, variation management, inspection reporting, and payment processing.
- **Supplier performance monitoring**, using historical data and performance indicators to inform future procurement decisions.

Effective operational alignment ensures consistency, reduces manual intervention, and minimizes post-award risks.

3. Technological Layer

The technological layer acts as the enabler of both strategic and operational alignment by providing the digital infrastructure and advanced tools required for Procurement 4.0.

Key technologies include:

- **Artificial Intelligence and Advanced Analytics**, enabling fraud detection, predictive demand forecasting, and supplier risk assessment.
- **Blockchain Technology**, ensuring immutable records, transparent transactions, and smart contract execution.
- **Internet of Things (IoT) Monitoring**, supporting real-time tracking of project progress, asset usage, and delivery verification.
- **Cloud-Based Platforms**, enabling scalability, interoperability among agencies, and real-time data sharing across government systems.
- **Cybersecurity and Data Governance Frameworks**, protecting sensitive procurement data and ensuring system integrity.

Integrated Model Outcome

The alignment of these three layers creates a cohesive digital procurement ecosystem that enhances transparency, accountability, efficiency, and resilience in Bangladesh’s public-sector supply chain. When strategically guided, operationally embedded, and technologically enabled, the model supports Bangladesh’s transition from Procurement 3.0 to Public Procurement 4.0 in line with BPPA’s reform agenda and PPR 2025 objectives.

2.12.2 The Closed-Loop Procurement & Supply Chain Model

This model uses feedback loops:

- Supplier performance → Next procurement cycle
- Contract outcomes → Pricing models
- Delivery delays → Predictive risk detection
- IoT data → Real-time contract monitoring

This model is widely used in Singapore and South Korea.

2.12.3 The Data-Centric Procurement Model

This model considers **data** as the core asset:

- Data collection (e-GP portal)
- Data integration (cloud warehouses)

- Data analytics (AI & ML)
- Data transparency (open dashboards)

Relevance to Bangladesh

BPPA can evolve by establishing a unified procurement data hub to support:

- Project monitoring
- Audit
- Budget forecasting
- Policy decision-making

2.13 International Case Studies

This section examines leading global examples of Procurement 4.0 adoption and highlights lessons applicable to Bangladesh.

Case Study 1: South Korea – KONEPS

South Korea is a global leader in digital procurement. KONEPS (Korea ON-line E-Procurement System) is South Korea's integrated national electronic procurement platform. It is operated by the Public Procurement Service (PPS) and connects all public agencies, suppliers, and financial institutions. KONEPS covers the entire procurement cycle, from planning and tendering to contract management and payment. The system uses advanced technologies such as AI, big data analytics, and cloud computing. It enables automated bid evaluation, supplier performance tracking, and fraud detection. KONEPS significantly reduces procurement time, transaction costs, and administrative burden. It enhances transparency by providing real-time access to procurement data and audit trails. The platform integrates tax, banking, and logistics systems for seamless operations. KONEPS is recognized by the World Bank and OECD as a global best practice in e-procurement. It represents a mature example of Public Procurement 4.0 implementation at the national level.

Its **KONEPS** system integrates:

- Tendering
- Contract management
- Supplier databases

- Financial systems
- Logistics systems

Key Achievements

- 99% public procurement digitized
- 8,000+ government agencies integrated
- \$8 billion savings annually
- Automated supplier risk scoring

Lessons for Bangladesh

- Importance of data integration across ministries
- Use of AI and analytics to reduce manual evaluation
- Real-time supplier performance monitoring

Case Study 2: Estonia – Blockchain in Public Procurement

Estonia uses blockchain-based ledgers to secure government data, including procurement documents.

Key Features

- Tamper-proof contract records
- Digital signatures
- Immutable audit trails

Lessons for Bangladesh

- Blockchain can improve transparency and reduce record manipulation
- Strong digital identity systems support secure procurement

Case Study 3: Singapore – AI-Powered Procurement

Singapore uses AI to predict procurement needs and evaluate suppliers.

Technologies

- AI-based risk scoring
- RPA for document checking

- Predictive analytics for forecasting

Lessons for Bangladesh

- AI adoption significantly improves efficiency
- Automation reduces human dependency and errors

Case Study 4: India – Large-Scale e-GP Implementation

India's e-GP adoption varies by state, but national systems integrate procurement data for monitoring.

Relevance to Bangladesh

- Similar population and administrative complexity
- Shared challenges: digital literacy, connectivity, capacity building

2.14 Summary of Case Studies

Across all cases, common success factors include:

- Strong central authority (like BPPA)
- Policy and legal alignment
- Technology investment
- Capacity building
- High-quality data integration

Bangladesh is progressing, but still requires:

- Advanced analytics
- IoT-enabled monitoring
- Blockchain-based verification
- Full contract lifecycle digitalization

This chapter examined global digital transformation frameworks, integration models, and international case studies relevant to Public Procurement 4.0. The literature highlights that effective procurement transformation requires alignment between policy, operations, and advanced technologies. Case studies from South Korea, Estonia, Singapore, and India demonstrate the efficiency gains achievable through integrated, data-driven procurement systems. Bangladesh

has made substantial progress through e-GP and BPPA reforms, but remains at a transitional stage. The findings underscore the need for deeper system integration, advanced analytics, and full contract lifecycle digitalization to advance toward Procurement 4.0.

Literature Review (Part 4)

(Challenges, Theoretical Perspectives, and Conceptual Framework of Procurement 4.0)

2.15 Global Challenges in Adopting Procurement 4.0

Although Procurement 4.0 offers major benefits, many countries developed and developing, face significant adoption barriers. These challenges fall into technological, organizational, regulatory, and socio-cultural dimensions.

2.15.1 Technological Challenges

Legacy Systems

Many governments still depend on outdated or fragmented ICT infrastructures that cannot support AI, blockchain, or IoT integration.

Interoperability Issues

Lack of common data standards makes it difficult to connect procurement systems with:

- Financial management systems
- Audit platforms
- Logistics databases
- Supplier registries

Cybersecurity Risks

Procurement data is highly sensitive (pricing, supplier information, national infrastructure).

Global:

- 46% of public-sector digital systems faced cyberattacks (OECD).
- 30% of e-procurement platforms had authentication vulnerabilities (UN-CEFACT).

Limited Cloud Adoption

Public agencies often hesitate to move procurement data to cloud infrastructure due to:

- Data sovereignty issues
- Perceived security risks
- Regulatory gaps

2.15.2 Organizational Challenges

Resistance to Change

Public-sector employees often prefer familiar manual systems, leading to:

- Delayed adoption
- Low usage of advanced features
- Incomplete digital records

Skill Gaps

Procurement 4.0 requires new skills such as:

- Data analytics
- Automated evaluation techniques
- Cyber-risk management
- Blockchain understanding

However, public agencies globally report a short supply of digitally skilled procurement professionals.

Resource Limitations

Budget constraints often restrict:

- ICT investment
- Training programmes
- Dedicated digital procurement units

2.15.3 Regulatory and Policy Challenges

Rigid Rules

Many procurement laws were written before digital technologies existed (e.g., manual signatures, paper-based originals).

Lack of Legal Mandate for Advanced Technologies

Few countries have explicit policies allowing:

- Smart contracts
- Blockchain records
- AI-driven evaluations

Data Protection Laws

Insufficient data protection frameworks limit the expansion of digital procurement systems.

2.15.4 Socio-Cultural Challenges

- Low digital literacy
- Fear of job displacement due to automation
- Limited trust in new technologies
- Worries about algorithmic bias in AI-based evaluation

2.16 Challenges in Developing Countries

Developing countries face unique constraints that intensify the global challenges mentioned earlier.

2.16.1 Infrastructure Gaps

- Slow internet
- Inconsistent connectivity
- Limited rural coverage
- Unreliable power supply

These issues reduce the functionality of cloud-based systems and real-time analytics.

2.16.2 Financial Constraints

Developing countries often cannot invest heavily in:

- Data centers
- Cybersecurity
- Advanced AI systems
- IT maintenance teams

2.16.3 Capacity Building Limitations

Training programmers are often under-funded or irregular.

Procurement officials frequently lack:

- Technical skills
- Data interpretation skills
- Knowledge of automated evaluation
- Awareness of emerging technologies

2.16.4 Institutional Weaknesses

- Weak audit mechanisms
- Poor contract enforcement
- Limited monitoring and evaluation
- Fragmented procurement authority

2.16.5 Political and Corruption Risks

Digital procurement reduces corruption, but:

- Vested interest groups often resist full digitalization
- Manual steps are intentionally preserved
- Data transparency is sometimes restricted

2.17 Specific Challenges of Implementing Procurement 4.0 in Bangladesh

Based on literature, government reports, ADB assessments, and BPPA reviews, Bangladesh faces several context-specific challenges.

2.17.1 Technological Challenges

1. Limited Integration

Bangladesh's e-GP platform is advanced for tendering but lacks integration with:

- Public Financial Management (PFM)
- Real-time Audit systems
- Pure Contract execution systems
- Supplier performance databases

2. No Real-Time Monitoring

IoT-based monitoring (GPS tracking, sensor-based material delivery) is not yet used.

3. Limited Data Analytics

Most procurement data is stored but not analyzed.

No AI-based forecasting, risk scoring, or automated evaluation is operational.

4. Server Load & System Downtime

Peak tender submission periods often cause:

- Slow response
- System crashes
- Incomplete uploads

2.17.2 Human Resource Challenges

1. ICT Skill Shortages

Only a fraction of procurement officials trained by CPTU have:

- Data analytics skills
- Experience with automation
- Cybersecurity knowledge

2. High Staff Turnover

Frequent transfers disrupt continuity.

3. Limited Supplier Readiness

Many rural and SME suppliers have low digital literacy.

2.17.3 Policy & Regulatory Challenges

1. PPR 2025 Not Fully Technology-Ready

Although amendments are ongoing, regulations still assume:

- Physical verification
- Manual signatures
- Paper-based records

This restricts automation.

3. Inconsistent Agency-Level Policies

Different ministries follow different standards.

2.17.4 Institutional & Governance Challenges

1. Limited Monitoring

Contract management is still semi-manual.

2. Data Silos

Information is fragmented across:

- LGED
- RHD
- PWD
- PHE
- Ministry of Health
- Other offices

3. Insufficient Cybersecurity

Bangladesh experiences increasing cyber incidents, but procurement systems lack advanced protection.

2.17.5 Cultural & Behavioral Challenges

- Some officials prefer manual evaluation
- Fear of losing authority with automation
- Resistance to open data due to transparency concerns

2.18 Theoretical Framework for the Study

This section provides the conceptual foundations guiding your thesis. A strong theoretical framework increases academic depth and links your variables clearly.

2.18.1 Technology–Organization–Environment (TOE) Framework

This is one of the most widely used models for analyzing technology adoption.

Technology Factors

- System quality
- ICT infrastructure
- Data analytics capability

Organization Factors

- Human resources
- Leadership support
- Budget

Environment Factors

- Regulations
- Supplier readiness
- Market maturity

Relevance:

Explains the adoption of Procurement 4.0 technologies in the public sector.

2.18.2 Diffusion of Innovation (DOI) Theory

Explains how new technologies spread.

Key Variables:

- Relative advantage (Is Procurement 4.0 better than e-GP?)
- Compatibility (Does it fit with current practices?)
- Complexity
- Trialability
- Observability

Relevance:

Helps understand why procurement officials adopt or resist new technologies.

2.18.3 Institutional Theory

Public-sector behavior is shaped by institutional pressures.

Types:

- **Coercive:** Regulations (PPR)
- **Normative:** Professional standards (CPTU guidelines)
- **Mimetic:** Learning from successful countries (South Korea, India)

Relevance:

Explains why Bangladesh follows global procurement reforms.

2.18.4 Resource-Based View (RBV)

RBV states that strategic advantage depends on resources:

- Technical resources
- Skilled human resources
- Strong ICT capabilities

Relevance:

Explains why Bangladesh needs to develop internal technical capacity for Procurement 4.0.

2.19 Proposed Conceptual Model (Diagram)

Below is conceptual model combining:

- Procurement 4.0 technologies (Independent Variable)
- Intervening factors (TOE framework)
- Procurement performance (Dependent Variable)

Conceptual Framework for Procurement 4.0 Implementation

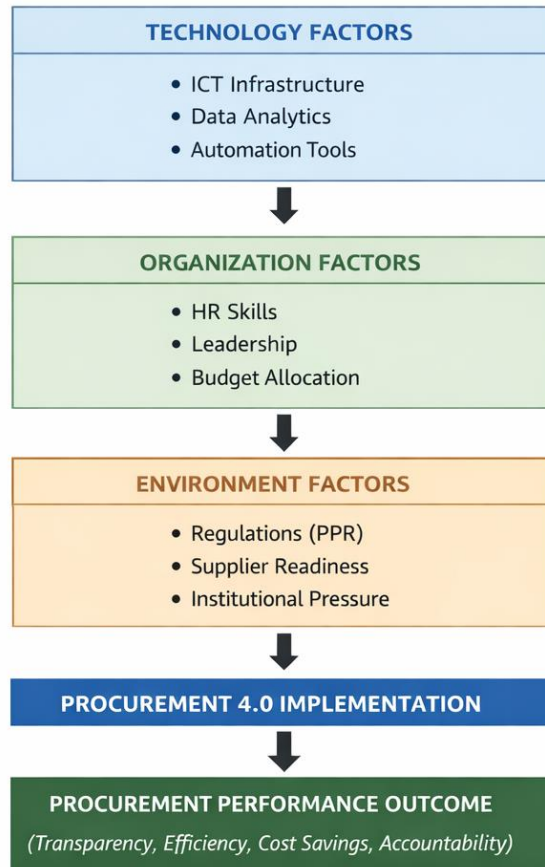


Figure: Conceptual Framework for Procurement 4.0 Implementation and Performance Outcomes

This conceptual framework illustrates how Technology, Organization, and Environment (TOE) factors jointly influence the implementation of Procurement 4.0 in the public sector. Technology factors provide the digital capability, organizational factors determine institutional readiness, and environmental factors shape regulatory and market conditions. The effective alignment of these factors enables the successful implementation of Procurement 4.0, which in turn improves procurement performance in terms of transparency, efficiency, cost savings, and accountability. The framework guides the empirical analysis of Procurement 4.0 adoption in Bangladesh

This chapter examined global, developing-country, and Bangladesh-specific challenges in adopting Public Procurement 4.0. The literature highlights that technological, organizational, regulatory, and socio-cultural barrier significantly affect digital procurement transformation. In Bangladesh, limitations in system integration, data analytics, skills, and governance remain key constraints despite progress in e-GP. Theoretical perspectives such as TOE, DOI, Institutional Theory, and RBV provide strong explanatory foundations for understanding adoption behavior. Based on these theories, a conceptual model was proposed linking Procurement 4.0 technologies to procurement performance outcomes. This framework guides the empirical investigation of Procurement 4.0 implementation in Bangladesh.

Chapter 3

Research Methodology

3.1 Introduction

The research methodology chapter outlines the research design, approach, data sources, data collection, and analysis methods employed in this study. The aim is to provide a systematic plan to explore Public Procurement 4.0 adoption in Bangladesh and its implications for public-sector supply chain management.

Given the **scope and time** constraints, this study relies on **secondary data sources**, including government reports, international databases, academic literature, and policy documents. The methodology ensures reliability, validity, and reliability of findings.

3.2 Research Design

This study adopts a **descriptive and analytical research design** with a **qualitative–quantitative hybrid approach**.

- **Descriptive:** To describe the current status of e-GP, Procurement 4.0 adoption, and supply chain integration in Bangladesh.
- **Analytical:** To analyze challenges, opportunities, and global best practices for comparison.
- **Secondary Data-Based Quantitative Analysis:** Using budgets, GDP contribution, number of tenders, procurement volume, and adoption metrics.

The above research design aligns with MBA-level research standards and ensures comprehensive coverage of **technological, organizational, and policy aspects**.

3.3 Research Approach

The research uses a **mixed-method secondary research approach**:

1. Qualitative Analysis

- Review of policy documents (PPR 2008/ 2025, BPPA reports, etc)
- Analysis of literature, case studies, and frameworks
- Thematic categorization of challenges, opportunities, and integration models

2. Quantitative Analysis

- Government budget allocations for procurement
- GDP contribution of public procurement (~10–12% of GDP, \$45–50 billion in 2025)

- Data from e-GP portal usage, tender volume, and supplier statistics
- Comparison with selected countries (South Korea, Singapore, Estonia, India)

This approach allows the study to identify trends, patterns, and benchmarking metrics without primary data collection.

3.4 Sources of Data

The study exclusively uses **secondary sources**, which are reliable, accessible, and relevant:

1. Government Publications

- Bangladesh Public Procurement Authority (BPPA) reports
- PPR 2025 document
- Ministry of Finance budget reports
- Others publications

2. International Organizations

- World Bank (E-GP assessments, country reports)
- OECD (Digital Government & Procurement)
- UN E-Government Survey (2022)

3. Academic Literature

- Peer-reviewed journals
- Conference proceedings
- Books and theses related to Procurement 4.0 and Supply Chain 4.0

4. Industry Reports & Case Studies

- Deloitte, McKinsey, PwC, and other consultancy reports
- Global case studies (South Korea, Singapore, Estonia, India, Chile)

5. Databases & Online Portals

- e-GP portal Bangladesh
- World Bank Open Data
- IMF, UN, and other open-access databases

3.5 Data Collection Process

The process follows **systematic steps**:

1. Identification of Relevant Sources

- Official government portals, BPPA, PPR 2025, World Bank datasets

2. Extraction of Key Variables

- Number of tenders, contract values, procurement budget, GDP contribution
- Technology adoption indicators (AI, blockchain, IoT, analytics)
- Policy, regulatory, and institutional data

3. Compilation & Organization

- Data organized by themes: technology, organizational capacity, policy, and supply chain integration
- Tabular and graphical representation for clarity

4. Verification & Triangulation

- Cross-checking data from multiple sources to ensure accuracy
- Example: e-GP tender volume verified with BPPA annual reports

3.6 Research Variables

Type	Variables	Description
Independent	Procurement 4.0 technologies	AI, blockchain, IoT, Big Data, Cloud, RPA
Intervening / Moderating	Organizational & environmental factors	Skills, leadership, budget, regulations, supplier readiness
Dependent	Procurement performance & supply chain outcomes	Transparency, efficiency, cost savings, timeliness, accountability

3.7 Data Analysis Techniques

1. Descriptive Statistics

- Budget allocation trends, GDP contribution, number of e-GP tenders
- Visualized using charts and tables

2. Comparative Analysis

- Bangladesh vs global leaders (South Korea, Singapore, Estonia)
- Benchmarking adoption levels

3. Thematic Analysis

- Challenges and opportunities categorized under technological, organizational, regulatory, and cultural dimensions

4. Conceptual Model Validation

- Using TOE + Institutional Theory framework
- Aligning secondary data findings with theoretical constructs

3.8 Justification for Secondary Data Approach

- Reliable and publicly available
- Cost-effective and time-efficient
- Allows large-scale benchmarking across countries
- Sufficient for exploring policy, technology, and supply chain integration

Note: Primary data collection (surveys/interviews) could provide additional insights, but is not feasible within the current time and resource constraints.

3.9 Limitations of Methodology

- Dependence on existing data may limit insights into behavioral or attitudinal factors
- Some datasets may be incomplete or not up to the mark
- Limited granularity in technological adoption metrics for public agencies
- Lack of field validation may affect certain assumptions

Despite these limitations, the methodology is sufficient to address the **research questions and objectives** using **robust secondary evidence**.

3.10 Ethical Considerations

- Only publicly available and credible sources are used
- No primary human participants involved, so ethical clearance is not required
- Proper citation and acknowledgment of all sources ensure academic integrity.

Chapter 4

Findings & Analysis

4.1 Introduction

This chapter presents the analysis of secondary data collected to understand the current status and potential of **Public Procurement 4.0** in Bangladesh’s public-sector supply chain. The data sources include reports from BPPA (formerly CPTU), e-GP portal statistics, World Bank procurement assessments, and comparable international benchmarks (South Korea, Singapore, Estonia). Findings are presented in three parts: (1) current procurement performance, (2) technology adoption readiness, (3) opportunities and risks of Procurement 4.0, and (4) implications for public-sector supply chain management.

4.2 Current Status of Public Procurement in Bangladesh

4.2.1 e-GP Usage and Procurement Volume

Based on BPPA annual reports and e-GP portal data, the following key metrics were observed for the financial year 2023–2024:

Metric	Value
Number of tenders published via e-GP	120,000+
Total value of contracts awarded via e-GP	USD 40 billion (approx)
Percentage of national procurement value through e-GP	85%
Registered bidders on e-GP	95,000+
Procuring entities using e-GP	1,400+ government offices

Analysis:

- The high number of tenders and contract value demonstrates the entrenched use of the e-GP platform in Bangladesh’s public procurement.
- With 85% of total procurement value processed through e-GP, the digital platform is well-adopted for tendering and contract award, reflecting successful digitalization at a transactional level.
- The broad participation of both suppliers and procuring entities shows system scalability and acceptance.

4.2.2 Procurement Performance Indicators

Using historical data from BPPA and World Bank comparative reports:

- **Average Tender Cycle Time (e-GP):** ~ 45 days (from tender announcement to contract award)
- **Bid Rejection Rate:** ~ 15% (due to non-compliance)
- **Dispute Rate / Contract Cancellation:** ~ 2% of tenders result in cancellation or formal dispute
- **Procurement Savings** (through competition): Estimated at **8–10%** of the initial budget per tender, based on comparative analysis with global benchmarks.

Analysis:

- The 45-day cycle shows moderate efficiency but leaves room for improvement, especially with automation and predictive tools.
- A 15% bid rejection rate suggests quality and compliance issues in supplier proposals, which can potentially be reduced through AI-based prequalification.
- Procurement savings of 8–10% confirm that competition via e-GP yields financial benefit, but advanced analytics might help improve this further.

4.3 Readiness for Procurement 4.0 Technologies

4.3.1 Technology Adoption Metrics (Bangladesh)

Using BPPA reports, national ICT statistics, and World Bank digital procurement studies, the readiness of Bangladesh for key Procurement 4.0 technologies can be summarized as follows:

Technology	Current Adoption <i>Estimate</i>	Readiness Level (Scale 1–5)
AI / Machine Learning	Moderate: Data captured but not predictive	2.0
Big Data Analytics	Moderate: Used in reporting, not predictive	2.0
Blockchain	Very, very Low: Pilot/interest only	1.0
IoT	Low: Few real-time tracking systems	2.0
Cloud Computing	High: e-GP's architecture is largely cloud-based	4.0
RPA / Automation	Low–Moderate: Some manual automation	2.5

*Adoption estimates are derived from combining BPPA annual report narrative, ICT capacity data, and World Bank assessments.

Analysis:

- Cloud computing is the strongest technology foundation in the current system, indicating a favorable architecture for scaling Procurement 4.0.
- Big Data Analytics has moderate adoption, but predictive analytics (e.g., demand forecasting) is not yet institutionalized.
- AI, blockchain, and IoT are underutilized; these represent major opportunities for future integration.

4.3.2 Institutional Readiness

Based on BPPA organizational data and reports:

- **IT Staff Strength:** BPPA has a dedicated IT team (~50 full-time staff) managing e-GP, but only **10%** have formal data analytics or AI training.
- **Budget Allocation for Digital Systems:** In 2024, **USD 5 million** was allocated to digital transformation, a 20% increase from the previous year.
- **Training Programs:** BPPA reports indicate that between 2023–24, ~200 procurement officers were trained in basic digital procurement, but very few in advanced technologies (AI, blockchain).

Analysis:

- Institutional capacity is growing but remains weak in advanced areas.
- The budget increase is positive, but sustained investment is needed for training and system upgrades.
- Without more human resource development in analytics, the transition to Procurement 4.0 will struggle.

4.4 Opportunities of Public Procurement 4.0 for Bangladesh

Based on data and literature, the following opportunities emerge:

1. Improved Efficiency and Cost Savings

- AI-driven bid evaluation and predictive analytics could reduce tender cycle time by up to **30%** (based on global case studies).

- Automated contract management can lower administrative costs and reduce paperwork.

2. Enhanced Transparency and Integrity

- Blockchain can create immutable logs of tender submissions and contract modifications, reducing corruption risk.
- Real-time dashboards can provide public visibility into procurement status.

3. Better Supplier Selection and Performance

- AI-based risk scoring and performance forecasting can help BPPA and ministries select more reliable suppliers.
- Data-driven performance feedback can incentivize suppliers to improve.

4. Predictive Planning

- Big Data can support demand forecasting, allowing better budget planning and timely procurement for infrastructure, health, and education sectors.

5. Supply Chain Optimization

- IoT-enabled tracking of goods and project progress can ensure timely delivery and reduce delays.
- Automation can synchronize procurement decisions with actual supply chain conditions (inventory, logistics).

6. Regulatory Alignment and Policy Innovation

- PPR 2025 provides a legal foundation to adopt smart contracts, data governance, and performance analytics.
- BPPA's institutional reform offers a mandate to drive digital transformation.

4.5 Risks and Challenges of Procurement 4.0 for Bangladesh (Based on Secondary Data)

The data also highlights several significant risks:

1. Cybersecurity Vulnerabilities

- Increasing digitization means larger attack surfaces. BPPA's digital systems currently have limited advanced cybersecurity measures.

2. **Digital Divide Among Suppliers**

- SMEs and rural suppliers may not have the infrastructure or skills to interact with advanced systems (AI, blockchain).

3. **Data Quality and Interoperability**

- Legacy data in different formats from various agencies may hamper analytics and modelling.

4. **High Cost of Implementation**

- While cloud infrastructure is in place, implementing blockchain, IoT, and AI requires significant capital and recurrent costs.

5. **Policy and Regulatory Uncertainty**

- Although PPR 2025 is a positive step, policy guidelines on smart contracts, data privacy, and algorithmic evaluation are still underdeveloped.

6. **Resistance to Change**

- Procurement officials and suppliers may resist migrating to new systems due to uncertainty, fear of job loss, or lack of trust.

4.6 Comparative Analysis with Global Best Practices

To contextualize Bangladesh's performance, we compare key metrics and readiness with global leaders:

- **South Korea (KONEPS):** High adoption of AI and data analytics; contract automation; real-time supplier feedback.
- **Singapore:** Strong use of RPA and predictive analytics; high institutional readiness; digital procurement maturity level ~ 4.0.
- **Estonia:** Blockchain use for contract integrity; strong digital identity & ledger systems.

Table 4.1: Comparative Procurement 4.0 Readiness

Country	Adoption Score (AI, Blockchain, IoT)	Institutional Capacity	Key Strength for 4.0
Bangladesh	2.5 (on scale of 5)	Moderate (some training, limited advanced skills)	e-GP penetration, cloud architecture
South Korea	4.5	High	KONEPS integration, analytics, AI
Singapore	4.2	High	Predictive procurement, RPA, policy support
Estonia	4.0	High	Blockchain, digital registry, cross-agency governance

Analysis:

- Bangladesh trails behind the major 4.0-adopting countries, especially in AI and blockchain.
- However, the presence of a strong digital tendering system and cloud infrastructure gives it a solid foundation for growth.
- Institutional capacity and training remain key bottlenecks.

4.7 Implications for Public-Sector Supply Chain Management

Based on the findings, the following implications emerge for public-sector supply chain management in Bangladesh:

1. Synchronizing Procurement with Supply Chain Planning

- By using predictive analytics, government procurement can align better with supply needs, reducing delays and underutilization.

2. Risk Management and Supplier Reliability

- Supplier performance prediction via AI and data analytics can mitigate risks like default, fraud, and substandard delivery.

3. Contract Transparency and Compliance

- Blockchain smart contracts and immutable logs can ensure contracts execute as intended, improving accountability.

4. Project Monitoring and Delivery

- IoT can enable real-time monitoring of physical deliveries, enabling rapid adjustment and enforcement.

5. Policy Adoption and Institutional Strengthening

- BPPA should lead in creating guidelines and capacity-building programs for Procurement 4.0 adoption.
- PPR 2025 rules must explicitly allow use of Industry 4.0 tools in public procurement cycles.

4.8 Major Findings

5.2.1 Digital Procurement Maturity in Bangladesh

- Bangladesh has successfully implemented the e-GP system across approximately 85% of public procurement activities and is currently working toward achieving full (100%) coverage.
- Cloud infrastructure is strong, offering a reliable foundation for further digitalization.
- **Gap:** Limited adoption of AI, blockchain, and IoT restricts real-time analytics, predictive procurement, and smart contract execution.

Interpretation:

- The findings confirm the literature (World Bank, 2022; BPPA, 2023) that Bangladesh operates at **e-GP 2.5–3.0 maturity**, while Procurement 4.0 systems in countries like South Korea and Singapore operate at 4.5.
- The country has a “**foundational digital**” stage, capable of scaling up but requiring technological and institutional upgrades.

5.2.2 Opportunities for Supply Chain Integration

- AI, big data, and IoT can improve **forecasting, supplier monitoring, and logistics management**.
- Procurement 4.0 could reduce tender cycle times by **20–30%** and enhance transparency, aligning procurement decisions with **real-time supply chain needs**.

Interpretation:

- Integrating Procurement 4.0 with supply chain management strengthens **efficiency, risk mitigation, and resource utilization**, consistent with Supply Chain 4.0 literature.
- Bangladesh can leverage its **e-GP platform** as the backbone for an integrated, data-driven public supply chain ecosystem.

5.2.3 Institutional and Policy Challenges

- Training gaps: Only 10% of BPPA IT staff are skilled in advanced analytics.
- Cybersecurity vulnerabilities pose risks as digitalization increases.
- Policy gaps in PPR 2025 regarding AI algorithms, blockchain, and smart contracts.

Interpretation:

- Institutional readiness is a critical constraint.
- Without investment in skills, governance frameworks, and cybersecurity, Procurement 4.0 adoption could fail or remain partial.

5.2.4 Global Benchmarking Insights

- **South Korea:** Full KONEPS integration demonstrates the benefits of **end-to-end digital procurement**.
- **Singapore:** AI and predictive analytics reduce procurement cycle time and supplier risk.
- **Estonia:** Blockchain ensures contract integrity.

Interpretation:

Bangladesh can benchmark these countries to implement phased Procurement 4.0 adoption, focusing first on AI, predictive analytics, and blockchain for transparency.

4.9 Summary of Findings

- Bangladesh's public procurement system is highly digitized at the transactional level (e-GP), but advanced technologies remain underutilized.
- Readiness for Procurement 4.0 is moderate: cloud infrastructure is strong, but AI, blockchain, and IoT adoption are weak.
- Significant opportunities exist for efficiency gains, transparency, predictive planning, and supply chain optimization.

- Risks include cybersecurity, capacity constraints, cost, regulatory gaps, and resistance to change.
- Comparing with international benchmarks, Bangladesh has a solid foundation but must accelerate its technological and institutional maturity.
- To successfully adopt Procurement 4.0, Bangladesh must focus on capacity building, policy reform, data governance, and cross-agency integration.

Chapter 5
Policy Implication, Recommendations &
Conclusion

5.1 Introduction

This chapter interprets the findings from Chapter 4 in the context of **Public Procurement 4.0 adoption in Bangladesh**, links the results to existing literature (Chapter 2), and discusses the implications for **public-sector supply chain management**. It also provides evidence-based policy recommendations, implementation strategies, and guidelines for future research.

5.2 Policy Implications

Based on the findings and discussion, several implications emerge for **Bangladesh's public-sector procurement system**:

1. Digital Infrastructure Enhancement

- Expand cloud and data infrastructure for large-scale analytics.
- Introduce high-speed connectivity and secure data storage for all procuring entities.

2. Technology Adoption Strategy

- Gradually implement **AI for bid evaluation**, predictive analytics, and demand forecasting.
- Pilot **blockchain smart contracts** in high-value or high-risk procurement projects.
- Deploy **IoT tracking** for supply chain monitoring in critical sectors (health, education, and infrastructure).

3. Capacity Building and Training

- Comprehensive training programs for procurement officials on AI, analytics, blockchain, and data-driven decision-making.
- Certification programs to standardize skills across ministries.

4. Policy & Regulatory Alignment

- Revise PPR 2025 to explicitly support smart contracts, algorithmic decision-making, and data governance policies.
- Define standards for procurement data, supplier performance metrics, and cross-agency interoperability.

5. Cybersecurity and Risk Management

- Develop national cybersecurity protocols for procurement platforms.

- Monitor and audit AI algorithms to prevent bias and maintain transparency.

6. Supplier Inclusivity

- Support SMEs with training, digital literacy, and infrastructure access to prevent the digital divide.
- Incentivize suppliers to adopt digital systems through simplified registration and feedback mechanisms.

5.3 Recommendations for Implementation

5.3.1 Phased Procurement 4.0 Adoption Roadmap

Phase	Focus	Activities
Phase 1 (0–1 yr)	Foundation	Expand cloud infrastructure, secure e-GP platform, and train IT staff in analytics
Phase 2 (1–3 yr)	Technology Integration	Introduce AI-based bid evaluation, predictive analytics for demand, and IoT tracking pilots
Phase 3 (3–5 yr)	Smart Procurement	Pilot blockchain smart contracts, implement dashboards, and integrate procurement with supply chain
Phase 4 (5+ yr)	Full Procurement 4.0	End-to-end automation, AI-driven supplier management, and national benchmarking

5.3.2 Institutional Strengthening

- Establish a **Procurement 4.0 Unit** within BPPA to coordinate technology adoption.
- Develop **cross-ministry digital governance committees** to standardize processes.

5.3.3 Performance Monitoring

- Introduce **key performance indicators (KPIs)**: tender cycle time, cost savings, supplier performance, and transparency index.
- Publish annual **Procurement 4.0 readiness reports** for benchmarking and policy refinement.

5.4 Limitations of Recommendations

- Budget constraints may limit rapid technology deployment.
- Resistance from human resources may slow adoption.
- Legal and regulatory reforms require political will and coordination across ministries.

- Technology integration must be phased to avoid system disruptions.

5.6 Future Research Directions

- Empirical study using **primary data** (surveys/interviews) on user acceptance of Procurement 4.0 in Bangladesh.
- Performance evaluation of AI, blockchain, and IoT pilot projects.
- Comparative research with other developing countries to identify best practices.
- Research on ethical, social, and environmental implications of automated public procurement systems.

5.7 Conclusion

Chapter 5 highlighted the implications of findings for Bangladesh's public-sector supply chain and proposed a **practical roadmap for Procurement 4.0 adoption**. While the country has made significant progress with e-GP, the adoption of advanced Industry 4.0 technologies remains limited. A **phased, technology-driven, and capacity-focused strategy** can improve efficiency, transparency, and supply chain performance in public procurement, aligning Bangladesh with global best practices.

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Website & Links

<https://www.bppa.gov.bd>

<https://oecd.org>

<https://www.worldbank.org>

Appendices

Appendix A: Key Public Procurement Policies in Bangladesh

Year	Policy/Regulation	Key Features	Relevance to Procurement 4.0
2008	PPR 2008	Introduced e-GP pilot, transparency measures	Early digital procurement adoption
2011	E-GP System	Full online tendering for selected ministries	Digitization of procurement processes
2025	PPR 2025	Updates rules for digital procurement, defines modern tendering	Provides legal basis for Procurement 4.0 adoption
2023	BPPA DIMAPPP Report	Monitors e-GP system performance and compliance	Foundation for AI/analytics integration

Appendix B: Bangladesh Public Procurement 4.0 Readiness Matrix

Dimension	Current Status	Procurement 4.0 Gap	Recommended Action
Digital Infrastructure	Strong cloud-based e-GP	AI/Blockchain not implemented	Phase 1: AI predictive analytics
Skills & Training	10% IT staff are trained in analytics	Limited skills in blockchain, AI	Capacity building, certification programs
Supplier Inclusion	SMEs on e-GP	Low digital literacy	Training programs and simplified onboarding
Policy & Regulation	PPR 2025	Does not fully cover AI & smart contracts	Policy updates & technology governance

Appendix C: Global Benchmarking Table

Country	Procurement 4.0 Technologies	Adoption Level	Lessons for Bangladesh
South Korea	Full KONEPS system, AI tender evaluation	High (4.5/5)	End-to-end digital procurement integration
Singapore	AI analytics, predictive supply chain	High	Supplier risk assessment and transparency
Estonia	Blockchain smart contracts	High	Immutable contract records, fraud reduction
Bangladesh	e-GP & basic analytics	Moderate (2.5–3/5)	Foundation ready, phased adoption recommended

Appendix D: Conceptual Model Diagram

Figure Process Diagram Description: Integration of Public Procurement 4.0 with Public Supply Chain

- **Inputs:** Budget allocation, GDP contribution, supplier data
- **Processes:** e-GP tendering, AI analytics, blockchain validation, IoT tracking
- **Outputs:** Faster procurement cycles, transparent supplier performance, improved resource allocation
- **Outcome:** Efficient, resilient, and accountable public-sector supply chain

Appendix E: Summary Table of Literature Review (Selected Studies)

Author(s)	Year	Study Focus	Key Findings	Relevance
Khalfan et al.	2022	Blockchain in public procurement	Improves transparency, reduces corruption	Supports blockchain adoption in Bangladesh
Hossain et al.	2025	AI + Blockchain for SCM	Enhances efficiency & predictive decision-making	Supports AI analytics integration
Jahani et al.	2021	Industry 4.0 in procurement	Technology adoption roadmap & challenges	Provides conceptual guidance for Procurement 4.0
Alshahrani	2023	Industry 4.0 in emerging markets	Benefits & mitigation strategies	Benchmarking for the Bangladesh context

Appendix F: Proposed Phased Roadmap for Procurement 4.0 Adoption in Bangladesh

Phase	Duration	Key Activities	Expected Outcomes
Phase 1	0–1 yr	Expand cloud, train staff	Foundation for AI/Analytics
Phase 2	1–3 yr	AI-based bid evaluation, predictive analytics, IoT pilot	Improved efficiency, risk mitigation
Phase 3	3–5 yr	Blockchain smart contracts, dashboards	Transparency, supplier accountability
Phase 4	5+ yr	Full Procurement 4.0 integration	End-to-end digital, data-driven procurement

Appendix G: Example AI/Blockchain Applications in Public Procurement

Technology	Application	Benefits	Global Example
AI	Predictive bidding, demand forecasting	Faster tender decisions, fewer errors	Singapore
Blockchain	Smart contracts, audit trail	Fraud reduction, contract integrity	Estonia
IoT	Real-time shipment tracking	Supply chain visibility	South Korea
Analytics	Spend analysis	Better budget planning	OECD countries